



# SYRIA - COMPLEX EMERGENCY

FACT SHEET #3, FISCAL YEAR (FY) 2019

**FEBRUARY 8, 2019** 

## NUMBERS AT A GLANCE

### 13 million

People in Need of Humanitarian Assistance in Syria OCHA – December 2018

## 5.7 million

IDPs in Syria
UN – November 2018

### 4 million

People Reached Per Month by USAID Assistance in Syria

USAID - December 2018

### 5.7 million

Syrian Refugees in Neighboring Countries UNHCR – January 2019

### 3.6 million

Syrian Refugees in Turkey
UNHCR – January 2019

948,849

Syrian Refugees in Lebanon UNHCR – December 2018

671,551

Syrian Refugees in Jordan UNHCR – January 2019

252,451

Syrian Refugees in Iraq UNHCR – January 2019

438,000

Palestinian Refugees in Syria
UNRWA – August 2018

#### **HIGHLIGHTS**

- Approximately 25,500 people fleeing Hajin arrive at Al Hol camp between December and February, straining camp capacity
- Flooding re-displaces an estimated 23,000 people in Aleppo and Idlib; affected populations remain in need of relief commodities
- UN–SARC convoy from Damascus delivers multi-sector assistance to Rukban residents in early February

### **HUMANITARIAN FUNDING**

FOR THE SYRIA RESPONSE IN FY 2012-2019

USAID/OFDA1	\$1,700,750,865			
USAID/FFP <sup>2</sup>	\$2,908,634,151			
State/PRM <sup>3</sup>	\$4,496,142,518			
\$9.105.527.534				

#### **KEY DEVELOPMENTS**

- More than 25,500 people—including internally displaced persons (IDPs) and Iraqi asylum-seekers—displaced by intensified clashes between the Syrian Democratic Forces (SDF) and Islamic State of Iraq and Syria (ISIS) in Dayr az Zawr Governorate's Hajin sub-district arrived at Al Hasakah Governorate's Al Hol camp from December 4 to February 4, more than tripling the camp's total population to nearly 35,600 people, the UN reports. New arrivals indicate that movements from Hajin were neither voluntary nor safe, raising concerns regarding SDF-imposed restrictions on freedom of movement, according to the UN. Relief organizations report that many people are arriving at Al Hol in poor health and that new arrivals spend several days in overcrowded reception areas without access to shelter due to capacity limitations at the camp.
- Heavy rainfall and subsequent flooding in Aleppo and Idlib governorates re-displaced approximately 23,000 IDPs in late December and early January, according to the Camp Coordination and Camp Management (CCCM) Cluster—the coordinating body for humanitarian camp coordination and management activities, comprising UN agencies, non-governmental organizations (NGOs), and other stakeholders. The majority of IDPs relocated within or in close proximity to their respective displacement sites. Affected populations remained in need of assistance, particularly relief commodities, as of late January, according to a REACH Initiative survey.
- On February 6, a UN-Syrian Arab Red Crescent (SARC) convoy reached the informal Rukban settlement—located along the Syria-Jordan border berm—from Syria's capital city of Damascus to deliver life-saving humanitarian assistance to the site's approximately 40,000 residents. The operation represents the third instance of assistance reaching Rukban since January 2018 and the second originating from Damascus.

I

<sup>&</sup>lt;sup>1</sup> USAID's Office of U.S. Foreign Disaster Assistance (USAID/OFDA)

<sup>&</sup>lt;sup>2</sup> USAID's Office of Food for Peace (USAID/FFP)

<sup>&</sup>lt;sup>3</sup> U.S. Department of State's Bureau of Population, Refugees, and Migration (State/PRM)

#### **INSECURITY, DISPLACEMENT, AND HUMANITARIAN ACCESS**

- Conflict in Syria killed at least 6,960 civilians from January—December 2018, of which at least 4,630 deaths were caused
  by Syrian Arab Republic Government (SARG) and Government of the Russian Federation military operations,
  according to the Syria Network for Human Rights. Rif Damascus Governorate accounted for the highest number of
  civilian deaths with approximately 2,090 fatalities, followed by Idlib and Aleppo with an estimated 1,670 and
  770 civilian deaths, respectively.
- The UN Security Council (UNSC) adopted UNSC Resolution 2449 on December 13, authorizing a one-year extension of cross-border humanitarian assistance into Syria until January 10, 2020. UNSC Resolution 2165, adopted in 2014, established the original mandate granting UN agencies humanitarian access into Syria through four approved border crossings with Iraq, Jordan, and Turkey; the UN has subsequently extended the resolution's mandate on an annual basis. In addition to reauthorizing cross-border access to Syria, the UNSC implored all parties to the conflict to allow safe, unimpeded, and sustained access for UN humanitarian convoys and partners throughout Syria.
- On December 9, the UN commenced a one-time shipment of approximately 11,200 metric tons of multi-sector assistance sufficient to support at least 650,000 people for one month from Jordan to Syria through the Nasib–Jaber border crossing. The operation represents the first UN humanitarian shipment from Jordan to Syria since late June, as well as the first use of the crossing for relief purposes; the crossing was closed in April 2015 and reopened for commercial purposes in October 2018. As of late December, the UN had transferred approximately 200 truckloads of relief commodities through the crossing, including 180 trucks carrying UN World Food Program (WFP)-supplied food assistance sufficient to feed approximately 543,000 people.
- On February 6, a UN-SARC convoy from Damascus arrived at the informal Rukban settlement, transporting food, health, nutrition, and water, sanitation, and hygiene (WASH) supplies, as well as winterization items, sufficient for more than 41,000 people for one month, the UN reports. During the operation, relief organizations plan to vaccinate 10,000 children ages five years and younger and conduct an intention survey to inform options for safe, voluntary, and dignified relocations for Rukban residents.

#### Northeastern Syria

- Approximately 25,500 people displaced by fighting between ISIS and SDF in Hajin arrived at Al Hol camp from December 4 to February 4, bringing the camp's total population to nearly 35,600 people, the UN reports. SDF was reportedly directing displaced populations from Hajin to Al Hol camp, raising concerns among relief organizations of limited IDP freedom of movement, according to the Office of the UN High Commissioner for Refugees (UNHCR). Recent arrivals indicate that movements from Hajin were neither voluntary nor safe and noted a preference to reside with family and acquaintances in other parts of Dayr az Zawr, the UN reports. Conflict-related insecurity has also restricted relief agencies' ability to provide assistance, including life-saving medical treatment, to people in transit from Hajin to Al Hol.
- Insecurity also continues to hinder civilian movements and efforts to provide humanitarian assistance in Hajin and neighboring sub-districts of Basira, Sur, Susat, and Thiban, limiting populations' access to basic services, such as health and sanitation facilitates. As of late January, between 2,000 and 4,000 people remained in Hajin and reported shortages of food and medical supplies and widespread infrastructure destruction, the UN reports.
- Heavy rainfall and subsequent flooding in late November and early December affected more than 90 percent of the 9,600 people residing in Al Haskah's Areesheh IDP camp, the UN reports. As of January, relief agencies had relocated approximately 6,000 people to safer areas in the camp and constructed large, communal tents in the event that further flooding displaces additional individuals, according to UNHCR.

#### Northwestern Syria

• Heavy flooding between late December and early January destroyed nearly 7,000 shelters in approximately 180 assessed displacement sites throughout northern Aleppo and Idlib, prompting the displacement of an estimated 23,000 people, according to the CCCM Cluster and a REACH Initiative survey. The majority of IDPs relocated within or in close proximity to respective IDP sites, as well as in nearby schools. In response, cluster members initially distributed nearly

80 tents to affected households in early January. CCCM reception centers are also providing an estimated 2,000 IDPs with food, health, protection, shelter, and WASH assistance.

#### **FOOD SECURITY AND NUTRITION**

- USAID/FFP partner WFP provided emergency food assistance to more than 3.6 million people across all 14 Syrian
  governorates in December, including nearly 369,000 people in 55 UN-designated hard-to-reach areas in Dayr az Zawr,
  Homs, Quneitra, Ar Raqqah, and Rif Damascus governorates. Additionally, WFP livelihood activities—including
  farming support, food processing, and vocational training—benefitted more than 134,000 people across
  11 governorates from January–December 2018.
- In January, WFP continued to provide emergency food assistance to all residents at Al Hol camp, including new arrivals, as well as preventative nutrition assistance to children younger than 12 months of age.
- WFP provided nutrition supplies for the prevention of acute malnutrition for nearly 101,000 children in 13 governorates in December. WFP also delivered nutrition supplies for the treatment of moderate acute malnutrition to nutrition centers and mobile clinics in Rif Damascus, sufficient to treat nearly 580 individuals for one month. Additionally, approximately 37,800 pregnant and lactating women received WFP-provided cash-based transfers to purchase nutritious foods in Aleppo, Damascus, Hamah, Homs, Latakia, Rif Damascus, and Tartus governorates during the month.
- With support from USAID and other donors, the UN Children's Fund (UNICEF) screened more than 121,000 children and pregnant and lactating women for acute malnutrition in December, identifying and treating more than 850 children experiencing severe acute malnutrition. UNICEF also provided nutrition supplies to approximately 62,000 people across Syria during the month.

#### **HEALTH AND WASH**

- Health organizations recorded nearly 2,370 cases of leishmaniasis—a parasitic disease caused by bites from certain types of sandflies—from December 23–29, primarily in Aleppo, Dayr az Zawr, and Al Hasakah. In Dayr az Zawr, the number of leishmaniasis cases increased from approximately 400 cases in late October to nearly 1,500 cases in mid-December, the UN World Health Organization (WHO) reports. In response, the Ministry of Health has activated 12 health centers in the governorate and plans to deploy two mobile health teams to northeastern Syria.
- Since early December, many IDPs and Iraqi asylum-seekers from Hajin have arrived at Al Hol camp in poor health, as the nearly 190-mile journey to the camp can take up to four days with limited access to food, shelter, and safe drinking water, according to the UN. Additionally, many new arrivals to Al Hol spend several days in the camp's reception area without access to blankets, heating, or tents, as the pace and scale of the influx has led to overcrowding; an estimated 3,000 individuals were residing in Al Hol camp's reception area and other communal areas as of February 4, according to the UN. Between early December and February 4, at least 35 children died while traveling to the camp or shortly after arrival, primarily due to hypothermia, the UN reports. Since early December, WHO has provided more than 35,000 medical treatments to support health teams and mobile clinics operating at Al Hol camp, while other health organizations are conducting health screenings and vaccinations for new arrivals.
- Relief organizations remain concerned regarding health conditions at Rukban. Harsh winter conditions have resulted in several deaths in recent weeks, and residents lack access to consistent health care, according to WHO. Residents also lack access to sufficient water and sanitation facilities, as well as fuel and generators for heating, contributing to poor health conditions at the site, WHO reports.
- From January–December 2018, UNICEF supported the construction of more than 300 wells across Syria, improving access to safe drinking water for more than 4.6 million people. UNICEF also distributed WASH commodities, including hygiene kits, soap, and water purification tablets, to more than 2.3 million people and rehabilitated water and sanitation facilities in IDP shelters and camps across Syria during the year.

#### RELIEF COMMODITIES AND WINTERIZATION

- As of late January, flood-affected households in northern Aleppo and Idlib reported continued need for shelter kits and
  relief commodities, including fuel and winter clothing, according to a REACH Initiative survey. Surveyed individuals
  reported that nearly 30 percent of food stocks were lost due to flooding in late December and early January and
  approximately 30 percent of respondents noted difficulties accessing humanitarian assistance following the flooding,
  REACH reports.
- In December, a USAID/OFDA partner distributed nearly 1,400 heaters to approximately 800 IDP households in Aleppo and 600 IDP households in Al Hasakah. Additionally, the organization distributed winter relief vouchers to nearly 220 households in Aleppo. Another USAID/OFDA partner also distributed nearly 1,600 winter kits to IDPs and recent returnees in Hamah and Idlib during the month.
- A USAID/OFDA partner distributed 1,100 winterization kits to vulnerable individuals in Aleppo and winter clothing
  vouchers to 640 households in Idlib in November. Another USAID/OFDA partner provided cash vouchers for
  winterization items to 400 households in Aleppo, while a separate partner provided tent insulation materials to more
  than 2,500 households in Idlib.
- From September to early January, UNHCR distributed winterization items—including blankets, plastic sheeting, and winter clothing—to more than 788,000 people in Aleppo, Damascus, Dar'a, Hamah, Al Hasakah, Homs, Latakia, Quneitra, Ar Raqqah, Rif Damascus, As Suwayda', and Tartus governorates. UNHCR plans to reach nearly 1.3 million people across Syria with winterization items by March. Additionally, UNHCR and another State/PRM partner distributed approximately 1,600 shelter kits—reaching more than 15,400 people—in Aleppo's Tell Refaat sub-district and surrounding areas between December 26 and January 9. UNHCR has also distributed relief commodities and winterization assistance to more than 23,000 new arrivals at Al Hol and supported the delivery of 4,500 tents since early December.

#### **PROTECTION**

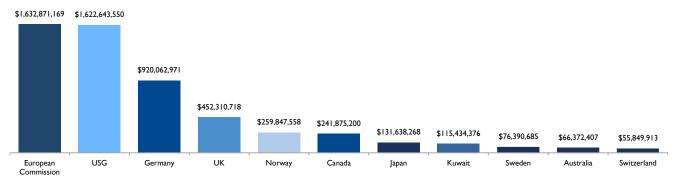
- With support from USAID/OFDA, UNICEF and partners reached approximately 377,000 children with psychosocial support activities across Syria from January–December 2018. UNICEF also conducted mine risk education activities for nearly 1.2 million children countrywide to minimize the dangers posed by explosive remnants of war.
- Vulnerable populations in Rif Damascus report numerous protection issues, including exploitation, gender-based violence, harassment, and increased violence among youth, according to a needs assessment conducted by a USAID/OFDA partner. In response to protection concerns, the partner conducted protection awareness sessions for approximately 1,200 IDPs in Rif Damascus in October and November. The partner also began psychosocial support activities for more than 500 children and conducted child protection trainings for case workers, facilitators, and NGO staff members in Rif Damascus in November. Another USAID/OFDA partner reached more than 2,100 children ages 6–18 years in Hamah with child protection activities in November.

#### **REFUGEE ASSISTANCE**

- On January 30, staff from USAID's Disaster Assistance Response Team (DART) visited Azraq Refugee Camp—hosting nearly 40,500 Syrian refugees—in Jordan's Zarqa Governorate to monitor and assess USAID/FFP partner WFP programs. Overall, food consumption scores and the diversity of diets in Azraq have improved consistently since 2015, according to WFP. This coincides with WFP's shift from in-kind emergency food assistance to cash-based transfers, enabling beneficiaries to access a wider array of nutritious foods. The primary challenge facing residents remains economic vulnerability, as refugees spend approximately 80 percent of total expenses on food, WFP reports. Despite cash-for-work activities, vocational trainings, and the ability to obtain permits to work outside of the camp, many refugees in Azraq lack sufficient access to income-generating opportunities.
- In December, WFP established eight locations at Azraq where refugees can purchase bread through the iris-scan system to support its food vouchers program. WFP also increased the amount of monthly cash assistance from 20 Jordanian

- dinars (JOD)—approximately \$28—to 23 JOD—approximately \$32—per person in January, allowing refugees to purchase food and other necessities based on their preferences.
- With nearly \$2.3 million in FY 2018 funding from State/PRM, the International Labor Organization (ILO) provided Syrian refugees and host community members in Jordan with job skills training, allowing 5,000 participants to receive certification in the construction sector and 500 women to obtain certification in the garment and confection sectors. From September 2017 to September 2018, the ILO program enabled 13,500 people to obtain employment and more than 28,000 people to receive skills training to improve access to income-generating opportunities.
- Heavy rain, snowfall, and strong winds affected nearly 47,200 Syrian refugees across nearly 680 informal settlements in Lebanon from early-to-late January, according to UNHCR. As of January 16, UNHCR had distributed approximately 18,700 blankets; 7,600 mattresses; and 550 shelter kits to affected populations. UNHCR also plans to expand its messaging activities to inform refugees—particularly the estimated 70,000 individuals who remain in areas at risk of flooding in Lebanon—about relocation options as storm conditions continue to impact displacement sites.

## 2018–2019 HUMANITARIAN FUNDING\* PER DONOR



\*Funding figures are as of February 8, 2019. All international figures are according to the UN's Financial Tracking System and based on international commitments during calendar year 2018, while U.S. Government (USG) figures are according to the USG and reflect publicly announced USG funding for FY 2018 and FY 2019, which run from October 1, 2017, to September 30, 2019.

#### **CONTEXT**

- Following the commencement of peaceful demonstrations against the SARG in March 2011, President Bashar al-Asad pledged legislative reforms. However, reforms failed to materialize, and SARG forces loyal to President al-Asad began responding to demonstrations with violence, leading armed opposition groups (AOGs) to retaliate.
- At a November 2012 meeting in Doha, Qatar, Syrian opposition factions formed an umbrella organization—the
  National Coalition for Syrian Revolutionary and Opposition Forces, also known as the Syrian Coalition. The USG
  recognized the coalition as the legitimate representative of the Syrian people on December 11, 2012. On March 19,
  2013, the Syrian Coalition established the Syrian Interim Government, which opposes the SARG and is based in
  decentralized locations throughout AOG-held areas of Syria.
- On July 14, 2014, the UNSC adopted UNSC Resolution 2165, authorizing UN cross-border and cross-line delivery of humanitarian aid to conflict-affected populations without SARG approval. The resolution permits the UN's use of four border crossings from Turkey, Jordan, and Iraq—in addition to other crossings already in use by UN agencies—for the delivery of humanitarian assistance into Syria. The resolution also establishes a monitoring mechanism under the authority of the UN Secretary-General and with the consent of neighboring countries to ensure that deliveries across these border points contain only humanitarian items. The UNSC has subsequently adopted several resolutions renewing the mandate of UNSC Resolution 2165, most recently in December 2018 with the adoption of UNSC Resolution 2449, extending the authorities granted until January 2020.
- UN Relief and Works Agency for Palestine Refugees in the Near East (UNRWA) estimates approximately 438,000 Palestinian refugees remain in Syria; more than 80 percent of the 560,000 registered with UNRWA prior to the conflict lived in and around the city of Damascus. Intense fighting in and around some Palestinian camps and neighborhoods has significantly affected Palestinian refugees in Syria. UNRWA estimates that approximately 60 percent of Palestinian refugees are displaced within Syria, with a further 110,000 Palestinian refugees displaced outside of Syria. Syria also hosts an estimated 34,000 Iraqi refugees and asylum seekers, primarily in the greater Damascus area, as well as more than 3,200 refugee persons of concern from other countries.

#### USG HUMANITARIAN FUNDING FOR THE SYRIA RESPONSE IN FY 2018-20191

IMPLEMENTING PARTNER	ACTIVITY	LOCATION	AMOUNT	
USAID/OFDA				
NGO Partners	Agriculture and Food Security, Economic Recovery and Market Systems, Health, Humanitarian Coordination and Information Management (HCIM), Logistics Support and Relief Commodities, Multipurpose Cash Assistance, Nutrition, Protection, Shelter and Settlements, WASH	Syria	\$172,236,361	
International Federation of the Red Cross and Red Crescent Societies (IFRC)	Agriculture and Food Security, Health, Shelter and Settlements	Syria	\$3,000,401	
International Organization for Migration (IOM)	HCIM, Logistics Support and Relief Commodities, Protection, Shelter and Settlements, WASH	Syria	\$23,394,072	
UN Office for the Coordination of Humanitarian Affairs (OCHA)	HCIM	Syria	\$4,500,000	
UN Food and Agriculture Organization (FAO)	HCIM	Syria	\$200,000	
UNICEF	HCIM, Health, Nutrition, Protection, WASH	Syria	\$26,077,692	
WHO	Health	Syria	\$14,500,000	
	Program Support	Syria	\$7,923,575	
TOTAL USAID/OFDA FUNDING			\$251,832,101	

	USAID/FFP		
NGO Partner	Cash Transfers for Food, Economic Recovery and Market Systems, Food Vouchers, Local and Regional Food Procurement, and Complementary Services	Syria	\$84,388,912
IOM	Regional Food Procurement	Syria	\$417,117
WFP	Cash Transfers for Food, Food Vouchers, Local and Regional Food Procurement, Nutrition, and Complementary Services	Syria	\$238,838,098
WFP	Food Vouchers	Egypt	\$19,000,000
WFP	Food Vouchers	Iraq	\$11,600,000
WFP	Food Vouchers	Jordan	\$104,000,000
WFP	Food Vouchers	Lebanon	\$140,000,000
WFP	Food Vouchers	Turkey	\$13,000,000
TOTAL USAID/FFP FUNDING			\$611,244,127
	STATE/PRM		
NGO Partners	Cash-Based Programming, Education, Health, Livelihoods, Mental Health, Protection, Psychosocial Assistance	Egypt, Iraq, Lebanon, Turkey	\$81,281,025
Implementing Partner	Capacity Building, Health, Protection, Relief Commodities, Shelter and Settlements, WASH	Jordan, Lebanon, Syria	\$63,600,000
IOM	Border Transport, Education, Health, Livelihoods, Protection, Relief Commodities	Egypt, Iraq, Jordan, Turkey	\$13,500,000
ILO	Livelihoods	Jordan, Turkey	\$5,586,297
UNHCR	Camp Management, Education, Livelihoods, Protection, Relief Commodities, Shelter and Settlements, WASH	Egypt, Iraq, Jordan, Lebanon, Syria, Turkey, Region	\$394,200,000
UNICEF	Child Protection, Education, Health, Nutrition, WASH, Youth Programs	Egypt, Iraq, Jordan, Lebanon, Turkey	\$194,900,000
WHO	Health	Iraq, Lebanon, Turkey	\$6,500,000
TOTAL STATE/PRM FUNDING			\$759,567,322
TOTAL USG HUMANITARIA	N FUNDING FOR THE SYRIA RESPONSE IN FY 2	2018-2019	\$1,622,643,550

<sup>&</sup>lt;sup>1</sup> Year of funding indicates the date of commitment or obligation, not appropriation, of funds. Funding reflects publicly announced funding as of December 7, 2018.

#### **PUBLIC DONATION INFORMATION**

- The most effective way people can assist relief efforts is by making cash contributions to humanitarian organizations
  that are conducting relief operations. A list of humanitarian organizations that are accepting cash donations for
  disaster responses around the world can be found at www.interaction.org.
- USAID encourages cash donations because they allow aid professionals to procure the exact items needed (often in
  the affected region); reduce the burden on scarce resources (such as transportation routes, staff time, and warehouse
  space); can be transferred very quickly and without transportation costs; support the economy of the disaster-stricken
  region; and ensure culturally, dietary, and environmentally appropriate assistance.
- More information can be found at:
  - The Center for International Disaster Information: www.cidi.org or +1.202.661.7710.
  - Information on relief activities of the humanitarian community can be found at www.reliefweb.int.

USAID/OFDA bulletins appear on the USAID website at

http://www.usaid.gov/what-we-do/working-crises-and-conflict/responding-times-crisis/where-we-work