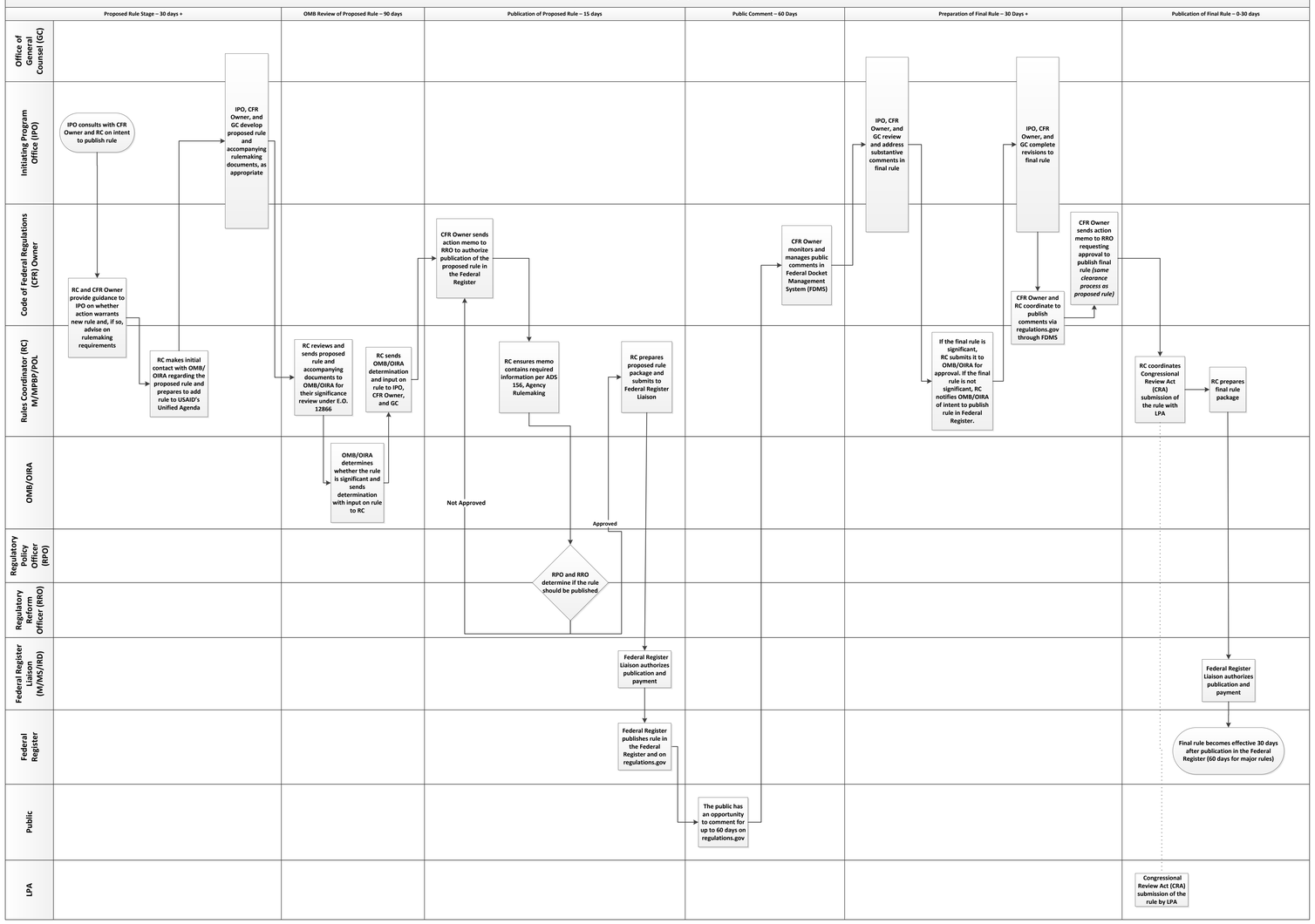ADS 156mad, Business Process Mapping of Rulemaking at USAID